

Message Text

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PAGE 01 USUN N 03263 01 OF 02 232048Z
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C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 03263

E.O. 11652: GDS
TAGS: UN, UR
SUBJECT: WEO CONSULTATIONS ON SPECIAL COMITE ON
NON-USE OF FORCE, AUG. 22

REF: USUN 3248

1. SUMMARY: FOLLOWING BRIEF AM MEETING OF COMITE ON
AUG. 22 ON NON-USE OF FORCE (NUF) (REPORTED SEPTTEL), WEO
GROUP MET AT REQUEST OF TURKEY TO CONSIDER ORGANIZATION
OF WORK. LATER IN PM, SMALL GROUP OF WEO'S (FRANCE,
FRG, BELGIUM, ITALY,US AND UK) HELD EXTREMELY USEFUL
MEETING ON POSSIBLE TACTICS WITHIN COMITE. END SUMMARY.

2. AT FULL WEO MEETING QUESTION OF REQUESTS FOR OBSERVER
STATUS DISCUSSED. DELOFF NOTED THAT A FEW LATIN
AMERICANS, THE GDR AND CZECHOSLOVAKIA HAD REQUESTED
PERMISSION TO PARTICIPATE AS OBSERVERS. HE SAID IT
FIRM PRACTICE OF UN TO PERMIT ANY UN MEMBER TO
OBSERVE IN A SUBSIDIARY BODY AND TO TAKE FLOOR IF THERE
WERE NO OBJECTION. HOWEVER, PROBLEMS COULD ARISE IF
SOME COUNTRIES WERE ACCORDED SPECIAL RIGHTS WITH RESPECT
TO THEIR PARTICIPATION AS OBSERVERS. SPECIAL RIGHTS
WOULD INCLUDE,INTER ALIA, ONE COUNTRY HAVING A NAMEPLATE
WHILE OTHERS DID NOT; PERMISSION TO SPEAK AS OF RIGHT
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PAGE 02 USUN N 03263 01 OF 02 232048Z

IN COMITE PROCEEDINGS WITHOUT SEEKING COMITE'S INVITATION
TO SPEAK FOR EACH INTERVENTION. DELOFF CONSIDERED IT
WOULD BE PARTICULARLY UNSEEMLY FOR COMITE TO GRANT
SPECIAL STATUS TO CZECHOSLOVAKIA ON 10TH ANNIVERSARY OF
SOVIET INVASION. COMMENT: IN THIS CONTEXT WE ALSO
CONCERNED THAT SUCH A MOVE BY THE COMITE MIGHT AT SOME
STAGE RESULT IN NON-STATE ENTITIES BEING ACCORDED SPECIAL

RIGHTS AND A UN MEMBER NOT RECEIVING COMPARABLE TREATMENT.
END COMMENT. UK (FIFOOT) AND ITALY WERE BOTH OPPOSED
TO GRANTING ANY SPECIAL RIGHTS TO OBSERVERS. ITALY
SUGGESTED CHAIR COULD STATE THAT COMITE WOULD GRANT
ANY STATE'S REQUEST TO PARTICIPATE. THIS WOULD PREVENT
SOME OBSERVERS FROM BEING ACCORDED SPECIAL STATUS.

3. FRG SAID THE REASON GDR AND CZECHOSLOVAKIA WISHED
TO PARTICIPATE MIGHT BE TO DEMONSTRATE SUPPORT FOR
"THEIR GREAT ALLY." IF THIS WERE THE ONLY REASON THEN
IT MIGHT BE BETTER TO REMAIN SILENT ON QUESTION OF
OBSERVERS. IT WOULD BE A DIFFERENT MATTER IF SPECIAL
STATUS WERE REQUESTED. FIFOOT DISAGREED WITH FRG ON
PRINCIPLE BUT FELT PROCEDURAL DISCUSSION ON STATUS OF
OBSERVERS WOULD BE A GOOD TIME WASTER.

4. DELOFF, IN RESPONSE TO OTHER MEMBERS OF GROUP, SAID
WHILE IT WAS NOT YET KNOWN WHAT SOVIETS EXPECTED FROM
THE COMITE, SOVIET ATTITUDE APPEARED TO BE A DESIRE NOT
TO FORCE OBSERVER ISSUE AND IF POSSIBLE NOT TO SPEND TIME
IN A PROCEDURAL WRANGLE.

5. AT US SUGGESTION BELGIUM, FRANCE, ITALY, FRG, UK, US
DELS MET INFORMALLY FOR FRANK EXCHANGE OF VIEWS. AT
PARTICULARLY CONSTRUCTIVE PM MEETING OF SIX HELD AT USUN,
TOPICS OF PATTERN OF WESTERN SPEECHES, CONTENT OF THOSE
CONFIDENTIAL

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PAGE 03 USUN N 03263 01 OF 02 232048Z

SPEECHES, SOVIET INTENTIONS AND POSSIBLE TACTICS WERE
DISCUSSED.

6. US, UK AND FRANCE SPOKE ON PATTERN OF WESTERN SPEECHES
IN COMITE DEBATE. US SUGGESTED STATEMENTS SHOULD BE
SPREAD OVER DEBATE PERIOD AND ASKED WHAT PREFERENCES
MEMBERS OF GROUP HAD. DELOFF SAID WHILE WE TOTALLY
FLEXIBLE ON WHEN TO SPEAK AND COULD ADJUST OUR TIMING
TO PREFERENCES OF OTHERS IT MIGHT BE PREFERABLE FOR US
NOT TO SPEAK TOO EARLY IN DEBATE LEST IT BE TAKEN TO MEAN
THAT US WAS TRYING TO POLARIZE COMITE. GROUP DECIDED
THAT ITALY AND UK WOULD SPEAK TOWARD BEGINNING, US AND
BELGIUM IN MIDDLE AND FRANCE AND FRG TOWARD THE END OF
THE DEBATE.

7. UK, US AND ITALY SPOKE ON CONTENT OF WESTERN
SPEECHES. ITALY SAID THERE WERE THREE POSSIBLE MAIN
ISSUES TO BE ADDRESSED: A) OPPOSE IDEA OF ANY TREATY
ON SUBJECT; B) TO SPEAK ON CONTENTS OF SOVIET PROPOSAL;
AND C) SPEAK ONLY ON PEACEFUL SETTLEMENT OF DISPUTES --
THE OTHER SIDE OF THE COIN. UK FELT STATEMENTS SHOULD
BE ONFULL SCOPE OF COMITE'S MANDATE. CONSIDERING THE

ENERGY SPENT IN COMITE 6 IN ORDER TO BROADEN COMITE'S MANDATE, HE FELT IT COULD BE USED AGAINST WEST IF SPEECHES DID NOT TOUCH UPON THAT BROADER MANDATE. THE US SAID IT WAS IMPORTANT TO SPEAK ON ALL THREE ISSUES ENUMERATED BY ITALY IN ORDER TO BRING HOME TO OTHER MEMBERS OF THE COMITE WHY A NUF TREATY WAS A BAD IDEA AND TO STIMULATE OTHER MEMBERS OF THE COMITE TO RECOGNIZE ALL OF THE ISSUES INVOLVED. IT WAS FOR THESE REASONS THAT THE US FELT IT WAS IMPORTANT FOR SOME MEMBERS OF WEST TO INTERVENE AT A RELATIVELY EARLY STAGE. ITALY SUGGESTED BEST WAY TO PROCEED WOULD BE FOR EACH MEMBER

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PAGE 01 USUN N 03263 02 OF 02 232051Z
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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 03263

OF GROUP TO MAKE A GENERAL STATEMENT COVERING ALL ISSUES. AT END OF DEBATE, A DELEGATE COULD IN SECOND INTERVENTION STRESS ANY PARTICULAR PORTION OF EARLIER STATEMENT.

8. ON TACTICS, UK, RESPONDING TO ITALIAN STATEMENT ABOUT DESIRABILITY OF RAISING OTHER SIDE OF COIN, ASKED GROUP'S VIEWS ON SUBMISSION OF UK PAPER ON PEACEFUL SETTLEMENT OF DISPUTES (COPY POUCHED STEWART L/UNA). HE ADDED HE DID NOT HAVE INSTRUCTIONS REQUIRING HIM TO SUBMIT IT. HE ALSO ASKED FOR VIEWS CONCERNING QUESTION OF CO-SPONSORSHIP FOR PAPER. ITALY SAID INTRODUCTION OF UK PAPER MEANT WEST HAD ACCERTED IDEA OF A TREATY. HE HAD NO OBJECTION TO UK PAPER PER SE BUT WAS CONCERNED OVER WHAT IT IMPLIED AND WOULD PREFER IT NOT BE INTRODUCED UNTIL LATER IN SESSION AND ONLY THEN IF IT SEEMED NECESSARY TO DO SO IN ORDER DETRACT FROM SOVIET TEXT (UK SAID IF PAPER CONTAINED ANY IMPLICATION THAT WEST ACCEPTED IDEA OF NUF TREATY IT WOULD BE RE-DRAFTED). US EXPRESSED VIEW THAT ANY EARLY INTRODUCTION OF UK PAPER

WAS INADVISABLE. IT GAVE A VERY STRONG HINT THAT WEST WAS PREPARED TO MOVE TO SOME MIDDLE GROUND SUCH AS A DECLARATION. WEST SHOULD NOT DO ANYTHING TO ASSIST COMITE IN ATTAINING SOME PRODUCT. US SAID IF EXERCISE TOOK ON LIFE, WEST MIGHT HAVE TO OFFER IN DUE COURSE
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PAGE 02 USUN N 03263 02 OF 02 232051Z

AN ALTERNATIVE TO SOVIET DRAFT. SINCE NO ONE KNEW WHAT WOULD DEVELOP, WEST NEEDED TO WAIT AND SENSE OUT ATMOSPHERE. DELOFF INDICATED THAT IN HIS VIEW US LIKELY TO HAVE NO PROBLEM CO-SPONSORING UK PAPER BUT WONDERED WHETHER THERE MIGHT BE A TACTICAL ADVANTAGE IN NOT. FOR EXAMPLE, UK PAPER PRESENTED MODERATE VIEW ON TOPIC OF JUDICIAL SETTLEMENT WHICH WAS ANATHEMA TO SOVIETS. BY NOT CO-SPONSORING US COULF TAKE POSITION THAT THAT SECTION WAS TOO CONCILIATORY AND THUS ESTABLISH MORE SATISFACTORY MIDDLE GROUND THAN HALFWAY BETWEEN SOVIET NEGATIVISM AND UK PAPER.

9. FRG SAID IF COMITE LEFT ONLY WITH SOVIET DRAFT, SOVIETS MIGHT GET INTO TROUBLE. THERE WERE VERY FEW STATES WHO LIKED SOVIET DRAFT IN COMITE 6. IT MIGHT BE BEST TO WATCH AND WAIT TO SEE HOW SUBSTANTIVE DISCUSSIONS PROCEEDING. FRANCE SAID IF UK PAPER DID NOT APPEAR TO BE WESTERN INITIATIVE AGAINST SOVIETS IT COULD BE MORE EFFECTIVE. FRANCE HAD PROBLEMS WITH SECTION ON CRISIS ANTICIPATION IN PAPER BUT HAD NO PROBLEM WITH SECTION ON PEACEFUL SETTLEMENT OF DISPUTES. FRANCE AGREED THAT IT WAS FAR TOO EARLY FOR PAPER'S INTRODUCTION AND THAT IT WAS NECESSARY TO AWAIT DEVELOPMENTS.

10. ITALY SAID TWO RESULTS WERE POSSIBLE IF A WESTERN PAPER WERE INTRODUCED: A) SOVIETS WOULD AMEND THEIR TEXT TO INCLUDE WEAK SECTION ON PEACEFUL SETTLEMENT; OR B) IT COULD INDUCE GA TO PASS A RESOLUTION REQUESTING GOVERNMENT VIEWS ON THE PEACEFUL SETTLEMENT OF DISPUTES. HE CONSIDERED IT WOULD BE ADVANTAGEOUS FOR BALL TO BE GIVEN BACK TO MEMBER STATES ALONG LINES OF LATTER POINT.

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PAGE 03 USUN N 03263 02 OF 02 232051Z

11. FIFOOT (UK) EXPRESSED APPRECIATION FOR COMMENTS ON PAPER AND RECORDED COMPLETE AGREEMENT THAT IT TOO EARLY TO DECIDE WHAT IF ANYTHING TO DO WITH THE PAPER.

12. FIRST MEETING OF GROUP OF SIX ENDED WITH ALL AGREE-
ING SUCH INFORMAL MEETINGS WERE CONSTRUCTIVE AND SHOULD
CONTINUE. YOUNG

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